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AFFILIATE OFFICE  
MUMBAI, INDIA

March 6, 2017

**BY ECFS**

Marlene Dortch, Secretary  
Federal Communications Commission  
445 12<sup>th</sup> Street, SW  
Washington, DC 20554

Re: **KonaTel, Inc. Petition for Designation as a Lifeline Broadband Provider; WC Docket Nos. 09-197, 11-42**

Dear Ms. Dortch:

KonaTel, Inc. (KonaTel or the Company) by and through the undersigned counsel, hereby submits this letter to request that the Wireline Competition Bureau (Bureau) treat its pending Petition for Streamlined Designation as a Lifeline Broadband Provider (LBP) Eligible Telecommunications Carrier (ETC) (Petition) as a petition for designation as a Lifeline-only ETC in four states that do not exercise jurisdiction over wireless resellers for the purpose of Lifeline-only ETC designation. Specifically, this letter is intended to:

1. Request that the Bureau treat KonaTel's Petition as a request for designation as a wireless Lifeline-only ETC<sup>1</sup> and request for Compliance Plan approval;<sup>2</sup>

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<sup>1</sup> Alternatively, KonaTel requests renewed LBP designation by the Bureau, including a designation that is limited to the four federal ETC jurisdictions identified in the Petition and which confers upon KonaTel approved Compliance Plan status. KonaTel is prepared to move forward with Lifeline broadband offerings as set forth in the Petition, including bundled broadband service offerings that include voice.

<sup>2</sup> As explained below, confirmation by the Bureau that approval of the Petition also serves as approval of a KonaTel Compliance Plan is consistent with the Lifeline Modernization Order and will allow KonaTel to spur competition in the national market for Lifeline services by seeking additional ETC designations from individual state regulatory commissions.

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2. Limit the Petition to request ETC designation in the states of Florida, New York, North Carolina, and Texas. KonaTel also removes from its request areas within these states that fall exclusively within federally recognized Tribal lands; and
3. Clarify the proposed Lifeline service plans for which KonaTel seeks approval from the Commission.

KonaTel respectfully submits that these actions are consistent with the Federal Communications Commission's (Commission's) rules and orders for the Lifeline program, and therefore respectfully submits that the Bureau should grant its Petition as modified by this letter expeditiously.

***Company Background***

KonaTel is an established provider of wireless telecommunications services, and is poised to be a unique provider of next-generation Lifeline services as the program evolves and seeks to close the digital divide across the nation. For instance, KonaTel intends to provide primarily 4G-speed mobile broadband to its Lifeline customers, which will allow subscribers faster and more convenient Internet access for activities ranging from researching and applying for jobs to completing homework assignments. The Company also intends to make available plans that include unlimited talk and text units, all of which will be provided by KonaTel using the reliable networks of two underlying carriers. Additionally, unlike many other Lifeline providers, KonaTel seeks to maximize choice and flexibility in its Lifeline service offerings by offering basic voice and broadband service plans at no cost to the subscriber, as well as offering enhanced voice and broadband offerings to those subscribers who are willing and able to pay a low monthly fee for service. KonaTel anticipates that this inclusive and innovative business model will allow the Company to build a unique brand loyalty with its customers such that they are more likely to take advantage of the program benefits without imposing additional costs on the program caused by churn.

***Treatment of the Petition as a Request for ETC Designation and Compliance Plan Approval***

In reliance on the streamlined LBP designation process and following the Bureau's December 1, 2016 order approving KonaTel's LBP request,<sup>3</sup> the Company invested nearly \$1 million to develop and implement the necessary software, infrastructure and compliance measures, and hire management, sales, customer service and compliance staff, in order to facilitate a rapid and smooth rollout of its Lifeline broadband services. As such, the Company was discouraged by the unforeseen decision by the Bureau to reverse the LBP designation and

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<sup>3</sup> See *In the Matter of Telecommunications Carriers Eligible for Universal Service Support, Petitions for Designation as a Lifeline Broadband Provider*, WC Docket Nos. 11-42, 09-197, Order on Reconsideration, DA 16-1325 (WCB rel. Dec. 1, 2016).

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return the Petition to a non-streamlined pending status.<sup>4</sup> Nevertheless, KonaTel intends to move forward with its plans to offer Lifeline services, and therefore is requesting that the Bureau treat its Petition as a request for limited designation as a Lifeline-only wireless ETC.

KonaTel also respectfully requests that the Bureau confirm that approval of the Petition will also serve as approval of a KonaTel Compliance Plan.<sup>5</sup> With approved Compliance Plan status, KonaTel can then seek to expand its innovative Lifeline service offerings to additional states by applying for similar wireless Lifeline-only ETC designations on a state-by-state basis in accordance with the requirements set forth by each state.<sup>6</sup>

As stated in the Petition, KonaTel commits to complying with the Lifeline Modernization Order and all other requirements set forth in the Lifeline rules. KonaTel employees, many of whom have more than a decade of experience in the telecommunications and broadband industries, have received extensive training to ensure that the Company complies with the Commission's rules and requirements for the Lifeline program. Additionally, in the future, KonaTel will implement any subsequent rule changes as of their effective date.

#### ***Limitation of the Petition to Four Federal ETC States***

KonaTel is committed to working cooperatively with the Commission and the states to address the challenges faced by low-income Americans on the wrong side of the digital divide. At this time, in order to begin the process of providing its unique 4G-based service to low-income consumers across the country, KonaTel needs the Bureau to expeditiously approve its Petition in the states of Florida, New York, North Carolina, and Texas.<sup>7</sup> Each of these jurisdictions has provided an affirmative statement to the Commission that it does not assert authority over wireless resellers for the purpose of Lifeline-only ETC designation. Copies of the

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<sup>4</sup> See *In the Matter of Lifeline and Link Up Reform and Modernization, Telecommunications Carriers Eligible for Universal Service Support, Connect America Fund*, WC Docket Nos. 11-42, 09-197, Order on Reconsideration, DA 17-128 (rel. Feb. 3, 2017) (Revocation Order).

<sup>5</sup> KonaTel respectfully submits that its Petition, because originally filed and granted as an LBP request, satisfies the “designation criteria [which the Commission deemed] sufficient to prevent waste, fraud, and abuse in the program, so a separate obligation to obtain approval for a compliance plan is not necessary.” *Lifeline and Link Up Reform and Modernization*, WC Docket No. 11-42, Third Report and Order, Further Report and Order, and Order on Reconsideration, FCC 16-38, ¶ 281, n.739 (rel. Apr. 27, 2016) (Lifeline Modernization Order).

<sup>6</sup> KonaTel will seek designation from states that have a track record of, or affirmatively express a willingness to consider, granting ETC designations in a reasonable period of time and without undue delay and legal expense.

<sup>7</sup> KonaTel provided as an attachment to the Petition a list of zip codes in each of the four states which it can serve pursuant to its agreements with its underlying service providers.

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statements from each of the states are attached as **Exhibit A**. To assuage any potential concerns about infringing on Tribal sovereignty, KonaTel hereby modifies its Petition to exclude all federally recognized Tribal lands within these four states. A revised service territory exhibit to reflect that change is attached to this letter as **Exhibit B**.<sup>8</sup> Therefore, it cannot be argued that a copy of KonaTel's Petition must be provided to any Tribal authorities pursuant to section 54.202(c) of the Commission's rules.

***KonaTel's Proposed Lifeline Service Plans***

KonaTel's Petition included both Tribal and non-Tribal proposed Lifeline service plans. To clarify, because KonaTel is no longer requesting authority to provide Lifeline service in federally recognized Tribal lands, the Company is requesting approval for the following plans in its Petition:

	<b>Plan 1</b>	<b>Plan 2</b>
Data	500 MB at 4G or 3G speeds	2 GB at 4G speeds (followed by unlimited data at 3G/2G speeds)
Voice Minutes <sup>9</sup>	Unlimited	Unlimited
Texts	Unlimited	Unlimited
Price to Lifeline Subscribers	\$9.95/month (+\$29 activation fee)	\$19.95/month (+\$29 activation fee)

KonaTel submits that these high-quality plans, which meet or exceed both the voice and broadband minimum service standards adopted in the Lifeline Modernization Order, are uniquely designed to further the Commission's objective of using the Lifeline program to close the digital divide for low-income consumers.

To maximize choice, subscribers also will have the option of purchasing additional units of broadband service at 4G speeds. The availability of "top-up" data in affordable increments will give subscribers the flexibility to tailor their broadband services to meet changing needs. KonaTel's Lifeline-supported mobile broadband offering also will include a Wi-Fi-enabled smartphone, and the Company anticipates that most of these devices will be FM-capable upon

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<sup>8</sup> To the extent that any of the zip codes included in this list fall partially in a federally recognized Tribal land, KonaTel will not serve the area within those federally recognized Tribal lands.

<sup>9</sup> To be clear, KonaTel intends to include a voice component in all of its Lifeline plans. Thus, KonaTel is not seeking forbearance from the Commission's requirement to provide all supported services, including voice services.

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activation.<sup>10</sup> Consistent with FCC requirements, the Company will offer subscribers the option to purchase a hotspot-capable device.

For all of the above-stated reasons, KonaTel respectfully requests that the Bureau grant its Petition expeditiously.

Respectfully submitted,



John J. Heitmann  
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3050 K Street, NW, Suite 400  
Washington, DC 20007  
(202) 342-8400

*Counsel to KonaTel, Inc.*

cc: Claude Aiken  
Amy Bender  
Brendan Carr  
Sarah Citrin  
Nick Degani  
Ryan Palmer  
Jay Schwarz

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<sup>10</sup> As Chairman Pai recently noted, FM-chip activation provides benefits for consumers such as the ability to obtain “vital information in emergency situations – particularly when the wireless network is down or overloaded,” and access to “content over-the-air, while using one-sixth the battery life and less data.” *See Remarks of FCC Chairman Ajit Pai at the North American Broadcasters Association’s Future of Radio and Audio Symposium* (Feb. 16, 2017).

# **EXHIBIT A**

COMMISSIONERS:  
ART GRAHAM, CHAIRMAN  
LISA POLAK EDGAR  
RONALD A. BRISÉ  
EDUARDO E. BALBIS  
JULIE I. BROWN

STATE OF FLORIDA



GENERAL COUNSEL  
S. CURTIS KISER  
(850) 413-6199

## Public Service Commission

October 24, 2011

Ms. Kasey C. Chow  
Lance J.M. Steinhart, P.C.  
Attorney At Law  
1725 Windward Concourse  
Suite 150  
Alpharetta, GA 30005

**Re: Undocketed – Q Link Wireless LLC's ETC Designation**

Dear Ms. Chow:

We received your October 18, 2011 letter advising that Q Link Wireless LLC, a commercial mobile radio service provider, wish to seek designation as an ETC in Florida. You also requested an affirmative statement that the Florida Public Service Commission no longer assert jurisdiction to designate commercial mobile radio service providers as eligible telecommunication carriers in Florida.

This letter acknowledges that the revisions to Chapter 364, Florida Statutes, changed the Commission's jurisdiction regarding telecommunications companies. I direct your attention to Chapter 364, Florida Statutes, for the proposition that the Federal Communications Commission, rather than this Commission is the appropriate agency to consider Q Link Wireless LLC's bid for ETC status.

Sincerely,

*S. Curtis Kiser*  
S. Curtis Kiser  
General Counsel

cc: Beth W. Salak, Director, Division of Regulatory Analysis  
Robert J. Casey, Public Utilities Supervisor, Division of Regulatory Analysis  
Adam J. Teitzman, Attorney Supervisor, Office of the General Counsel  
Ann Cole, Commission Clerk, Office of Commission Clerk

STATE OF NEW YORK DEPARTMENT OF PUBLIC SERVICE  
THREE EMPIRE STATE PLAZA, ALBANY, NY 12223-1350

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PUBLIC SERVICE COMMISSION

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PETER McGOWAN  
*General Counsel*  
JACLYN A. BRILLING  
*Secretary*

July 28, 2010

TO WHOM IT MAY CONCERN:

Re: i-wireless CMRS Jurisdiction

We have received a letter from i-wireless, LLC (i-wireless), requesting a statement that the New York State Public Service Commission does not exercise jurisdiction over CMRS providers for the purpose of making determinations regarding Eligible Telecommunications Carrier designations under section 214 (e)(6) of 47 U.S.C. In response to this request, please be advised that section 5 (6)(a) of the New York State Public Service Law provides that:

Application of the provisions of this chapter to cellular telephone services is suspended unless the commission, no sooner than one year after the effective date of this subdivision, makes a determination, after notice and hearing, that suspension of the application of provisions of this chapter shall cease to the extent found necessary to protect the public interest.

The New York State Public Service Commission has not made a determination as of this date that regulation should be reinstated under section 5 (6)(a) of the Public Service Law. Consequently, based on the representation by i-wireless that it is a mobile virtual network operator reselling wireless services, i-wireless would not be subject to New York State Public Service Commission jurisdiction for the purpose of making an Eligible Telecommunications Carrier designation.

Very truly yours,

*Maryann J. McCaulley*  
Maryann J. McCaulley  
Assistant Counsel

STATE OF NORTH CAROLINA  
UTILITIES COMMISSION  
RALEIGH

DOCKET NO. P-100, SUB 133a

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of  
Designation of Carriers Eligible for Universal )  
Carrier Support ) ORDER GRANTING PETITION

BY THE COMMISSION: On August 22, 2003, North Carolina RSA3 Cellular Telephone Company, d/b/a Carolina West (Carolina West), a commercial mobile radio service (CMRS) provider, filed a Petition seeking an affirmative declaratory ruling that the Commission lacks jurisdiction to designate CMRS carrier eligible telecommunications carrier (ETC) status for the purposes of receiving federal universal service support.

In support of its Petition, Carolina West stated that it was a CMRS provider authorized by the Federal Communications Commission (FCC) to provide cellular mobile radio telephone service in North Carolina, and that the FCC had clearly recognized that CMRS carriers such as Carolina West may be designated as ETCs. ETC status is necessary for a provider to be eligible to receive universal service support. Section 214(b)(6) of the Telecommunications Act provides that if a state commission determines that it lacks jurisdiction over a class of carriers, the FCC is charged with making the ETC determination. The FCC has stated that, in order for the FCC to consider requests pursuant to this provision, a carrier must provide an "affirmative statement" from the state commission or court of competent jurisdiction that the state lacks jurisdiction to perform the designation. To date, several state commissions have declined to exercise such jurisdiction.

North Carolina has excluded CMRS from the definition of "public utility." See, G.S. 62-3(29). Pursuant to this, the Commission issued its Order Concerning Deregulation of Wireless Providers in Docket Nos. P-100, Sub 114 and Sub 124 on August 28, 1995, concluding that the Commission no longer has jurisdiction over cellular services. Accordingly, Carolina West has now requested the Commission to issue an Order stating that it does not have jurisdiction to designate CMRS carriers ETC status for the purposes of receiving federal universal service support.

WHEREUPON, the Commission reaches the following

CONCLUSIONS

After careful consideration, the Commission concludes that it should grant Carolina West's Petition and issue an Order stating that it lacks jurisdiction to designate ETC status

for CMRS carriers. As noted above, in its August 28, 1995, Order in Docket Nos. P-100, Sub 114 and Sub 124, the Commission observed that G.S. 62-3(23), enacted on July 29, 1985, has removed cellular services, radio common carriers, personal communications services, and other services then or in the future constituting a mobile radio communications service from the Commission's jurisdiction. 47 USC 3(41) defines a "state commission" as a body which "has regulatory jurisdiction with respect to the intrastate operation of carriers." Pursuant to 47 USC 214(e)(6), if a state commission determines that it lacks jurisdiction over a class of carriers, the FCC must determine which carriers in that class may be designated as ETCs. Given these circumstances, it follows that the Commission lacks jurisdiction over CMRS services and the appropriate venue for the designation of ETC status for such services is with the FCC. Accord, Order Granting Petition, ALLTEL Communications, Inc., June 24, 2003.

IT IS, THEREFORE, SO ORDERED.

ISSUED BY ORDER OF THE COMMISSION.

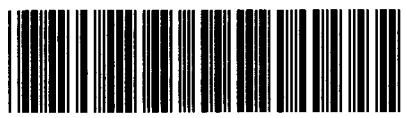
This the 28th day of August, 2003.

NORTH CAROLINA UTILITIES COMMISSION

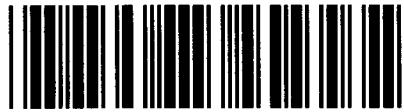
*Patricia Swenson*

Patricia Swenson, Deputy Clerk

*mswenson*



Control Number: 40561



Item Number: 8

Addendum StartPage: 0

PROJECT NO. 40561

RULEMAKING TO AMEND  
SUBSTANTIVE RULE 26.418 RELATING §  
TO DESIGNATION OF COMMON §  
CARRIERS AS ELIGIBLE §  
TELECOMMUNICATIONS CARRIERS §  
TO RECEIVE FEDERAL UNIVERSAL §  
SERVICE FUNDS §

2012 NOV 21 AM 11:37  
PUBLIC UTILITY COMMISSION  
OF TEXAS

**ORDER ADOPTING AMENDMENT TO §26.418  
AS APPROVED AT THE NOVEMBER 16, 2012 OPEN MEETING**

The Public Utility Commission of Texas (commission) adopts an amendment to §26.418, relating to Designation of Common Carriers as Eligible Telecommunications Carriers to Receive Federal Universal Service Funds, with no changes to the proposed text as published in the August 31, 2012, issue of the *Texas Register* (37 TexReg 6874). The amendment will exclude commercial mobile radio service (CMRS) resellers from eligibility for designation by the commission as an eligible telecommunications carrier (ETC). Instead, a CMRS reseller will be able to seek designation as an ETC by the Federal Communications Commission (FCC). Project Number 40561 is assigned to this proceeding.

The commission did not receive any comments on the proposed amendment.

The amendment is adopted under the Public Utility Regulatory Act, Texas Utilities Code Annotated §14.002 (West 2007 and Supp. 2012) (PURA), which provides the commission with the authority to make and enforce rules reasonably required in the exercise of its powers and jurisdiction; and specifically §51.001, which provides that it is the policy of this state to promote diversity of telecommunications providers and interconnectivity; encourage a fully competitive

telecommunications marketplace; and maintain a wide availability of high quality interoperable, standards-based telecommunications services at affordable rates.

Cross Reference to Statutes: PURA §§14.002 and 51.001.

**§26.418. Designation of Common Carriers as Eligible Telecommunications Carriers to Receive Federal Universal Service Funds.**

- (a) **Purpose.** This section provides the requirements for the commission to designate common carriers as eligible telecommunications carriers (ETCs) to receive support from the federal universal service fund (FUSF) pursuant to 47 United States Code (U.S.C.) §214(e) (relating to Provision of Universal Service). In addition, this section provides guidelines for rural and non-rural carriers to meet the federal requirements of annual certification for FUSF support criteria and, if requested or ordered, for the disaggregation of rural carriers' FUSF support.
- (b) **Applicability.** This section applies to a common carrier seeking designation as an ETC, except for commercial mobile radio service (CMRS) resellers. A CMRS reseller may not seek designation from the commission, but instead may seek designation as an ETC by the Federal Communications Commission (FCC). This section also applies to a common carrier that has been designated by the commission as an ETC, including a CMRS reseller.
- (c) **Service areas.** The commission may designate ETC service areas according to the following criteria.
- (1) **Non-rural service area.** To be eligible to receive federal universal service support in non-rural areas, a carrier must provide federally supported services pursuant to 47 Code of Federal Regulations (C.F.R.) §54.101 (relating to

Supported Services for Rural, Insular, and High Cost Areas) throughout the area for which the carrier seeks to be designated an ETC.

- (2) **Rural service area.** In the case of areas served by a rural telephone company, as defined in §26.404 of this title (relating to Small and Rural Incumbent Local Exchange Company (ILEC) Universal Service Plan), a carrier must provide federally supported services pursuant to 47 C.F.R. §54.101 throughout the study area of the rural telephone company in order to be eligible to receive federal universal service support.

- (d) **Criteria for determination of ETCs.** A common carrier shall be designated as eligible to receive federal universal service support if it:

- (1) offers the services that are supported by the federal universal service support mechanisms under 47 C.F.R. §54.101 either using its own facilities or a combination of its own facilities and resale of another carrier's services; and
- (2) advertises the availability of and charges for such services using media of general distribution.

- (e) **Criteria for determination of receipt of federal universal service support.** In order to receive federal universal service support, a common carrier must:

- (1) meet the requirements of subsection (d) of this section;
- (2) offer Lifeline Service to qualifying low-income consumers in compliance with 47 C.F.R. Part 54, Subpart E (relating to Universal Service Support for Low-Income Consumers); and

- (3) offer toll limitation services in accordance with 47 C.F.R. §54.400 (relating to Terms and Definitions) and §54.401 (relating to Lifeline Defined).

**(f) Designation of more than one ETC.**

- (1) Non-rural service areas. In areas not served by rural telephone companies, as defined in §26.404 of this title, the commission shall designate, upon application, more than one ETC in a service area so long as each additional carrier meets the requirements of subsection (c)(1) of this section and subsection (d) of this section.
- (2) Rural service areas. In areas served by rural telephone companies, as defined in §26.404 of this title, the commission may designate as an ETC a carrier that meets the requirements of subsection (c)(2) of this section and subsection (d) of this section if the commission finds that the designation is in the public interest.

**(g) Proceedings to designate ETCs.**

- (1) At any time, a common carrier may seek commission approval to be designated an ETC for a requested service area.
- (2) In order to receive support under this section for exchanges purchased from an unaffiliated carrier, the acquiring ETC shall file an application, within 30 days after the date of the purchase, to amend its ETC service area to include those geographic areas that are eligible for support.
- (3) If an ETC receiving support under this section sells an exchange to an unaffiliated carrier, it shall file an application, within 30 days after the date of the sale, to

amend its ETC designation to exclude from its designated service area those exchanges for which it was receiving support.

**(h) Application requirements and commission processing of applications.**

**(1) Requirements for notice and contents of application.**

(A) Notice of application. Notice shall be published in the *Texas Register*. The presiding officer may require additional notice. Unless otherwise required by the presiding officer or by law, the notice shall include at a minimum a description of the service area for which the applicant seeks eligibility, the proposed effective date of the designation, and the following statement: "Persons who wish to comment on this application should notify the Public Utility Commission of Texas by (specified date, ten days before the proposed effective date). Requests for further information should be mailed to the Public Utility Commission of Texas, P.O. Box 13326, Austin, Texas 78711-3326, or you may call the Public Utility Commission's Customer Protection Division at (512) 936-7120 or (888) 782-8477. Hearing- and speech-impaired individuals with text telephones (TTY) may contact the commission at (512) 936-7136, or use Relay Texas (800) 735-2989 to reach the commission's toll free number (888) 782-8477."

(B) Contents of application for each common carrier seeking ETC designation. A common carrier that seeks to be designated as an ETC shall file with the commission an application complying with the requirements of this

section. In addition to copies required by other commission rules, one copy of the application shall be delivered to the commission's Regulatory Division and one copy shall be delivered to the Office of Public Utility Counsel. The application shall:

- (i) show that the applicant offers each of the services that are supported by the FUSF support mechanisms under 47 U.S.C. §254(c) (relating to Universal Service) either using its own facilities or a combination of its own facilities and resale of another carrier's services throughout the service area for which it seeks designation as an ETC;
- (ii) show that the applicant assumes the obligation to offer each of the services that are supported by the FUSF support mechanisms under 47 U.S.C. §254(c) to any consumer in the service area for which it seeks designation as an ETC;
- (iii) show that the applicant advertises the availability of, and charges for, such services using media of general distribution;
- (iv) show the service area in which the applicant seeks designation as an ETC;
- (v) contain a statement detailing the method and content of the notice the applicant has provided or intends to provide to the public regarding the application and a brief statement explaining why the proposed notice is reasonable and in compliance with applicable law;

- (vi) contain a copy of the text of the notice;
  - (vii) contain the proposed effective date of the designation; and
  - (viii) contain any other information which the applicant wants considered in connection with the commission's review of its application.
- (C) Contents of application for each common carrier seeking ETC designation and receipt of federal universal service support. A common carrier that seeks to be designated as an ETC and receive federal universal service support shall file with the commission an application complying with the requirements of this section. In addition to copies required by other commission rules, one copy of the application shall be delivered to the commission staff and one copy shall be delivered to the Office of Public Utility Counsel. The application shall:
- (i) comply with the requirements of subparagraph (B) of this paragraph;
  - (ii) show that the applicant offers Lifeline Service to qualifying low-income consumers in compliance with 47 C.F.R. Part 54, Subpart E; and
  - (iii) show that the applicant offers toll limitation services in accordance with 47 C.F.R. §54.400 and §54.401.
- (2) **Commission processing of application.**
- (A) Administrative review. An application considered under this section may be reviewed administratively unless the presiding officer, for good cause,

determines at any point during the review that the application should be docketed.

- (i) The effective date shall be no earlier than 30 days after the filing date of the application or 30 days after notice is completed, whichever is later.
- (ii) The application shall be examined for sufficiency. If the presiding officer concludes that material deficiencies exist in the application, the applicant shall be notified within ten working days of the filing date of the specific deficiency in its application. The earliest possible effective date of the application shall be no less than 30 days after the filing of a sufficient application with substantially complete information as required by the presiding officer. Thereafter, any deadlines shall be determined from the 30th day after the filing of the sufficient application and information or from the effective date if the presiding officer extends that date.
- (iii) While the application is being administratively reviewed, the commission staff and the staff of the Office of Public Utility Counsel may submit requests for information to the telecommunications carrier. Three copies of all answers to such requests for information shall be provided to the commission staff and the Office of Public Utility Counsel within ten days after receipt of the request by the telecommunications carrier.

- (iv) No later than 20 days after the filing date of the application or the completion of notice, whichever is later, interested persons may provide the commission staff with written comments or recommendations concerning the application. The commission staff shall and the Office of Public Utility Counsel may file with the presiding officer written comments or recommendations regarding the application.
  - (v) No later than 35 days after the proposed effective date of the application, the presiding officer shall issue an order approving, denying, or docketing the application.
- (B) Approval or denial of application.
- (i) An application filed pursuant to paragraph (1)(B) of this subsection shall be approved by the presiding officer if the application meets the following requirements:
  - (I) the provision of service constitutes the services that are supported by the FUSF support mechanisms under 47 U.S.C. §254(c);
  - (II) the applicant will provide service using either its own facilities or a combination of its own facilities and resale of another carrier's services;
  - (III) the applicant advertises the availability of, and charges for, such services using media of general distribution;
  - (IV) notice was provided as required by this section;

- (V) the applicant satisfies the requirements contained in subsection (c) of this section; and
  - (VI) if, in areas served by a rural telephone company, the ETC designation is consistent with the public interest.
- (ii) An application filed pursuant to paragraph (1)(C) of this subsection shall be approved by the presiding officer if the application meets the following requirements:
- (I) the applicant has satisfied the requirements set forth in clause (i) of this subparagraph;
  - (II) the applicant offers Lifeline Service to qualifying low-income consumers in compliance with 47 C.F.R. Part 54, Subpart E; and
  - (III) the applicant offers toll limitation services in accordance with 47 C.F.R. §54.400 and §54.401.
- (C) Docketing. If, based on the administrative review, the presiding officer determines that one or more of the requirements have not been met, the presiding officer shall docket the application.
- (D) Review of the application after docketing. If the application is docketed, the effective date of the application shall be automatically suspended to a date 120 days after the applicant has filed all of its direct testimony and exhibits, or 155 days after the proposed effective date, whichever is later. Three copies of all answers to requests for information shall be filed with the commission within ten days after receipt of the request. Affected

persons may move to intervene in the docket, and a hearing on the merits shall be scheduled. A hearing on the merits shall be limited to issues of eligibility. The application shall be processed in accordance with the commission's rules applicable to docketed cases.

- (E) Waiver. In the event that an otherwise ETC requests additional time to complete the network upgrades needed to provide single-party service, access to enhanced 911 service, or toll limitation, the commission may grant a waiver of these service requirements upon a finding that exceptional circumstances prevent the carrier from providing single-party service, access to enhanced 911 service, or toll limitation. The period for the waiver shall not extend beyond the time that the commission deems necessary for that carrier to complete network upgrades to provide single-party service, access to enhanced 911 service, or toll limitation services.
- (i) **Designation of ETC for unserved areas.** If no common carrier will provide the services that are supported by federal universal service support mechanisms under 47 U.S.C. §254(c) to an unserved community or any portion thereof that requests such service, the commission, with respect to intrastate services, shall determine which common carrier or carriers are best able to provide such service to the requesting unserved community or portion thereof and shall order such carrier or carriers to provide such service for that unserved community or portion thereof.

(j) **Relinquishment of ETC designation.** A common carrier may seek to relinquish its ETC designation.

(1) **Area served by more than one ETC.** The commission shall permit a common carrier to relinquish its designation as an ETC in any area served by more than one ETC upon:

- (A) written notification not less than 90 days prior to the proposed effective date that the common carrier seeks to relinquish its designation as an ETC;
- (B) determination by the commission that the remaining eligible telecommunications carrier or carriers can offer federally supported services to the relinquishing carrier's customers; and
- (C) determination by the commission that sufficient notice of relinquishment has been provided to permit the purchase or construction of adequate facilities by any remaining eligible telecommunications carrier or carriers.

(2) **Area where the common carrier is the sole ETC.** In areas where the common carrier is the only ETC, the commission may permit it to relinquish its ETC designation upon:

- (A) written notification not less than 90 days prior to the proposed effective date that the common carrier seeks to relinquish its designation as an ETC; and
- (B) commission designation of a new ETC for the service area or areas.

(k) **Rural and non-rural carriers' requirements for annual certification to receive FUSF support.** A common carrier serving a rural or non-rural study area shall comply with the following requirements for annual certification for the receipt of FUSF support.

- (1) **Annual certification.** Common carriers must provide the commission with an affidavit annually, on or before September 1st of each year, which certifies that the carrier is complying with the federal requirements for the receipt of FUSF support. Upon receipt and acceptance of the affidavits filed on or before September 1st each year, the commission will certify these carriers' eligibility for FUSF to the FCC and the Federal Universal Service Fund Administrator by October 1st each year.
- (2) **Failure to file.** Common carriers failing to file an affidavit by September 1st may still be certified by the commission for annual FUSF. However, the carrier is ineligible for support until the quarter following the federal universal service administrator's receipt of the commission's supplemental submission of the carrier's compliance with the federal requirements.
- (3) **Supplemental certification.** For carriers not subject to the annual certification process, the schedule set forth in 47 C.F.R. §54.313 and 47 C.F.R. §54.314(d) for the filing of supplemental certifications shall apply.
- (4) **Recommendation for Revocation of FUSF support certification.** The commission may recommend the revocation of the FUSF support certification of any carrier that it determines has not complied with the federal requirements pursuant to 47 U.S.C. §254(e) and will review any challenge to a carrier's FUSF

support certification and make an appropriate recommendation as a result of any such review.

- (l) **Disaggregation of rural carriers' FUSF support.** Common carriers serving rural study areas must comply with the following requirements regarding disaggregation of FUSF support.
  - (1) **Election by May 15, 2002.** On or before May 15, 2002, all rural incumbent local exchange carriers (ILECs) may notify the commission of one of the following elections regarding FUSF support. This election will remain in place for four years from the effective date of certification, pursuant to 47 C.F.R. §54.315, unless the commission, on its own motion, or upon the motion of the rural ILEC or an interested party, requires a change to the elected disaggregation plan:
    - (A) a rural ILEC may choose to certify to the commission that it will not disaggregate at this time;
    - (B) a rural ILEC may seek disaggregation of its FUSF support by filing a targeted plan with the commission that meets the criteria in paragraph (3) of this subsection, subject to the commission's approval of the plan;
    - (C) a rural ILEC may self-certify a disaggregation targeted plan that meets the criteria in paragraphs (3) and (4) of this subsection, disaggregate support to the wire center level or up to no more than two cost zones, or mirror a plan for disaggregation that has received prior commission approval; or
    - (D) if the rural ILEC serves a study area that is served by another carrier designated as an ETC prior to the effective date of 47 C.F.R. §54.315,

(June 19, 2001), the ILEC may only self-certify the disaggregation of its FUSF support by adopting a plan for disaggregation that has received prior commission approval.

- (2) **Abstain from filing.** If a rural ILEC abstains from filing an election on or before May 15, 2002, the carrier will not be permitted to disaggregate its FUSF support unless it is ordered to do so by the commission pursuant to the terms of paragraph (5) of this subsection.
- (3) **Requirements for rural ILECs' disaggregation plans.** Pursuant to the federal requirements in 47 C.F.R. §54.315(e) a rural ILEC's disaggregation plan, whether submitted pursuant to paragraph (1)(B), (C) or (D) of this subsection, must meet the following requirements:
  - (A) the sum of the disaggregated annual support must be equal to the study area's total annual FUSF support amount without disaggregation;
  - (B) the ratio of the per line FUSF support between disaggregation zones for each disaggregated category of FUSF support shall remain fixed over time, except as changes are required pursuant to paragraph (5) of this subsection;
  - (C) the ratio of per line FUSF support shall be publicly available;
  - (D) the per line FUSF support amount for each disaggregated zone or wire center shall be recalculated whenever the rural ILEC's total annual FUSF support amount changes and revised total per line FUSF support and updated access line counts shall then be applied using the changed FUSF support amount and updated access line counts applicable at that point;

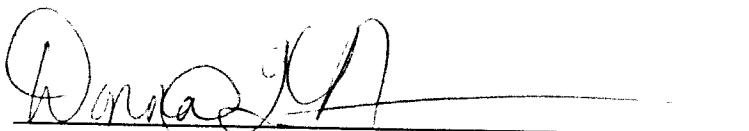
- (E) each support category complies with subparagraphs (A) and (B) of this paragraph;
  - (F) monthly payments of FUSF support shall be based upon the annual amount of FUSF support divided by 12 months if the rural ILEC's study area does not contain a competitive carrier designated as an ETC; and
  - (G) a rural ILEC's disaggregation plan methodology and the underlying access line count upon which it is based will apply to any competitive carrier designated as an ETC in the study area.
- (4) **Additional requirements for self-certification of a disaggregation plan.** Pursuant to 47 C.F.R. §54.315(d)(2), a rural ILEC's self-certified disaggregation plan must also include the following items in addition to those items required by paragraph (3) of this subsection:
- (A) support for, and a description of, the rationale used, including methods and data relied upon, as well as a discussion of how the plan meets the requirements in paragraph (3) of this subsection and this paragraph;
  - (B) a reasonable relationship between the cost of providing service for each disaggregation zone within each disaggregation category of support proposed;
  - (C) a clearly specified per-line level of FUSF support for each category pursuant to 47 C.F.R. §54.315(d)(2)(iii);
  - (D) if the plan uses a benchmark, a detailed explanation of the benchmark and how it was determined that is generally consistent with how the level of

- support for each category of costs was derived so that competitive ETCs may compare the disaggregated costs for each cost zone proposed; and
- (E) maps identifying the boundaries of the disaggregated zones within the study area.
- (5) **Disaggregation upon commission order.** The commission on its own motion or upon the motion of an interested party may order a rural ILEC to disaggregate FUSF support under the following criteria:
- (A) the commission determines that the public interest of the rural study area is best served by disaggregation of the rural ILEC's FUSF support;
- (B) the commission establishes the appropriate disaggregated level of FUSF support for the rural ILEC; or
- (C) changes in ownership or changes in state or federal regulation warrant the commission's action.
- (6) **Effective dates of disaggregation plans.** The effective date of a rural ILEC's disaggregation plan shall be as specified in 47 C.F.R. §54.315.

This agency hereby certifies that the adoption has been reviewed by legal counsel and found to be a valid exercise of the agency's legal authority. It is therefore ordered by the Public Utility Commission of Texas that §26.418 relating to Designation of Common Carriers as Eligible Telecommunications Carriers to Receive Federal Universal Service Funds, is hereby adopted with no changes to the text as proposed.

SIGNED AT AUSTIN, TEXAS on the 16<sup>th</sup> day of January 2012.

**PUBLIC UTILITY COMMISSION OF TEXAS**



**DONNA L. NELSON, CHAIRMAN**



**KENNETH W. ANDERSON, JR., COMMISSIONER**



**ROLANDO PABLOS, COMMISSIONER**

## **EXHIBIT B**

<u>Florida</u>	32669	32923	32907	33304	33327	33082	33953	34460	34108
<b>Verizon</b>	32694	32924	32908	33338	33328	33388	33954	34461	34109
32615	32040	32926	32911	33305	33329	33060	33981	32030	34110
32616	32063	32927	32909	33306	33330	33061	33950	32003	34112
32618	32072	32931	32910	33339	33331	33072	33951	32006	34113
32631	32087	32932	32925	33308	33332	33062	33955	32043	34114
32633	32438	32949	32955	33348	33307	33063	33980	32656	34116
32601	32444	32903	32956	33309	33334	33064	33982	32160	34117
32602	32401	32950	32937	33310	33320	33074	33983	32050	34119
32627	32402	32901	32775	33302	33345	33065	33947	32068	34120
32603	32412	32902	32976	33311	33351	33066	34464	32065	32038
32604	32403	32919	32959	33312	33394	33067	34465	32067	32024
32605	32404	32904	32780	33313	33008	33068	34428	32073	32025
32613	32405	32912	32781	33314	33009	33069	34423	32079	32055
32635	32406	32934	32783	33315	33019	33071	34429	34138	32056
32606	32417	32935	32782	33316	33020	33077	34433	34137	32061
32607	32408	32936	32796	33335	33022	33073	34434	34139	34265
32608	32411	32940	33097	33346	33021	33076	34436	34140	34266
32614	32409	32941	33075	33317	33081	32421	34441	34142	34269
32609	32407	32951	33004	33318	33083	32424	34442	34143	34267
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32611	32466	32953	33443	33359	33024	32449	34446	34146	32628
32612	32622	32954	33442	33321	33084	33927	34448	34101	32648
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32653	32044	32754	33303	33323	33026	33938	34447	34106	32692
32643	32058	32815	33336	33324	33027	33946	34450	34103	32233
32655	32091	32899	33337	33325	33029	33948	34451	34104	32201
32658	32920	32905	33340	33355	33093	33949	34452	34105	32202
32667	32922	32906	33349	33326	33028	33952	34453	34107	32231

32232	32224	32521	32164	33440	33960	33586	33651	33679	32970
32237	32225	32522	32320	33930	33572	33571	33677	33634	32971
32290	32235	32523	32329	33935	33503	33573	33690	33635	32420
32203	32226	32559	32322	33975	33510	33587	33609	33637	32423
32204	32227	32502	32328	33459	33508	33601	33610	33646	32426
32205	32228	32591	32323	34601	33509	33602	33680	33647	32431
32236	32267	32503	32324	34603	33511	33608	33611	33592	32432
32206	32234	32513	32330	34605	33527	33631	33681	33594	32440
32207	32238	32504	32332	34602	33530	33633	33612	33595	32442
32230	32244	32524	32333	34604	33534	33650	33682	33596	32443
32247	32245	32505	32343	34613	33547	33655	33613	33598	32445
32208	32246	32590	32351	34614	33548	33660	33614	32425	32446
32209	32254	32592	32353	34636	33549	33661	33684	32452	32447
32210	32256	32506	32352	34661	33558	33662	33615	32455	32448
32211	32241	32516	32619	34606	33550	33663	33685	32464	32460
32212	32257	32507	32693	34611	33556	33664	33616	32948	32336
32214	32258	32508	33471	34607	33563	33672	33617	32957	32337
32216	32239	32509	33944	34608	33565	33686	33687	32958	32344
32255	32277	32511	32410	34609	33564	33603	33618	32978	32345
32217	32240	32512	32456	33825	33566	33604	33688	32960	32361
32218	32250	32514	32457	33826	33567	33673	33619	32961	32013
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32219	32533	32534	32052	33862	33569	33605	33620	32965	32702
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32220	32560	32136	32096	33870	33579	33606	33624	32964	32102
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32222	32501	32142	33873	33875	33583	33623	33626	32967	34713
32223	32520	32143	33890	33876	33584	33630	33629	32968	34714

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32736	34135	33931	32308	34216	32617	32681	34004	34090	33107
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34748	33991	33976	32625	34207	32133	32195	34025	34099	33126
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33135	33162	33112	33040	32578	32854	32824	32793	33486	33478
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33153	33266	33186	33052	34972	32807	32826	34742	33426	33462
33238	33167	33187	33042	34973	32857	32827	34743	33425	33465
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33145	33192	33296	32046	32733	32860	32831	34769	33472	33480
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32706	32168	32461	32046	32087	32129	32175	32214	32245	32315
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14891	75941	77418	78145	76505	78297	78225	78252	75559	77588
14892	75949	78931	78146	76508	78298	78226	78253	75561	77584
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<b>Texas</b>	76366	78055	76542	78152	78216	78238	78073	77511	77841
<b>Verizon</b>	76370	78063	76547	78201	78246	78268	78606	77512	77844
75832	76379	78883	76543	78202	78279	78239	78635	77515	77842
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79240	79331	79377	79464	79534	79605	79738	79778	79854	79931
79241	79336	79378	79490	79535	79606	79739	79780	79855	79932
79243	79338	79379	79491	79536	79607	79740	79781	79901	79934
79244	79339	79380	79493	79537	79608	79741	79782	79902	79935
79245	79342	79381	79499	79538	79697	79742	79783	79903	79936
79247	79343	79382	79501	79539	79698	79743	79785	79904	79937
79248	79344	79383	79502	79540	79699	79744	79786	79905	79938
79250	79345	79401	79503	79541	79701	79745	79788	79906	79940
79251	79346	79402	79504	79543	79702	79748	79789	79907	79941
79252	79347	79403	79505	79544	79703	79749	79821	79908	79942
79255	79350	79404	79506	79545	79704	79752	79830	79910	79943
79256	79351	79405	79508	79546	79705	79754	79831	79911	79944
79257	79353	79406	79510	79547	79706	79755	79832	79912	79945
79258	79355	79407	79511	79548	79707	79756	79834	79913	79946
79259	79356	79408	79512	79549	79708	79758	79835	79914	79947
79261	79357	79409	79516	79550	79710	79759	79836	79915	79948
79311	79358	79410	79517	79553	79711	79760	79837	79916	79949
79312	79359	79411	79518	79556	79712	79761	79838	79917	79950

79951	88521	88554	88584
79952	88523	88555	88585
79953	88524	88556	88586
79954	88525	88557	88587
79955	88526	88558	88588
79958	88527	88559	88589
79960	88528	88560	88590
79961	88529	88561	88595
79968	88530	88562	
79976	88531	88563	
79978	88532	88565	
79980	88533	88566	
79990	88534	88567	
79995	88535	88568	
79996	88536	88569	
79997	88538	88570	
79998	88539	88571	
79999	88540	88572	
88510	88541	88573	
88511	88542	88574	
88512	88543	88575	
88513	88544	88576	
88514	88545	88577	
88515	88546	88578	
88516	88547	88579	
88517	88548	88580	
88518	88549	88581	
88519	88550	88582	
88520	88553	88583	